

Commissioner of Political
Practices 1209 Eighth Avenue
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www.politicalpractices.mt.gov

POSTMARKED
OCT 21 2025

FOR OFFICE USE ONLY

HAND DELIVERED ☐SIGNED/NOTARIZED ☐

Campaign Finance and Practices

Complaint Form (08/17)

Type or print in ink all information on this form except for verification signature

Person bringing complaint (Complainant):

Complete Name Daniel Carlino
Complete Mailing Address 729 S. 2nd Street W.
Missoula, MT 59801
Phone Numbers: Work 406-239-2240 Home _____

Person or organization against whom complaint is brought (Respondent):

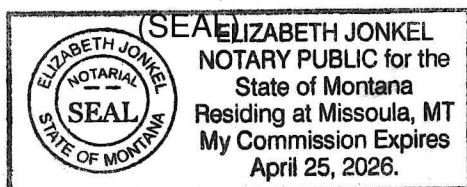
Complete Name Jennifer Savage
Complete Mailing Address P O Box 7334
Missoula, MT 59807
Phone Numbers: Work 406-240-8977 Home _____

Please complete the second page of this form and describe in detail the facts of the alleged violation.

Verification by oath or affirmation

State of Montana, County of Missoula

I, Daniel Carlino, being duly sworn, state that the information in this Complaint is complete, true, and correct, to the best of my knowledge and belief.



[Signature]
Signature of Complainant

Subscribed and sworn to before me this 21 day of October, 2025.

[Signature]
Notary Public

My Commission Expires: 4/25/26

Statement of facts:

Describe in detail the alleged violation(s) and cite the statute or statutes you believe have been violated. Please attach copies of documentary evidence to support the facts alleged in your statement.

If the space provided below is insufficient, you may attach additional pages as necessary.

Please see attached.

Complaints must be:

- signed
- notarized
- delivered in person or by mail.

Complaint #1

Introduction

Pursuant to Title 13 of the Montana Code Annotated (MCA), I hereby submit this formal complaint to the Montana Commissioner of Political Practices alleging that the campaign of Jennifer Savage, candidate for Missoula City Council, violated Montana campaign finance laws by failing to report an in-kind campaign contribution made on its behalf by Mayor Andrea Davis' campaign committee in the form of post cards.

Statement of Facts

1. During the current election cycle, a political postcard was mailed to an unknown number of Missoula voters advocating for the election of City Council candidate Jennifer Savage.
 2. This postcard explicitly stated that it was paid for by "Citizens to Re-Elect Mayor Andrea Davis", the campaign committee of Andrea Davis.
 3. The content of the postcard urged voters to support Jennifer Savage's candidacy, and therefore constitutes an election communication and an in-kind contribution to the Jennifer Savage campaign under Montana law, and must adhere to the in-kind contribution limits. It states "I endorse these City Council candidates, believing they will best serve all Missoulians: ...Ward 3, Jennifer Savage".
 4. According to Savage's most recent Campaign Finance Report filed with the Commissioner of Political Practices, no in-kind contribution or expenditure was reported.
 5. The value of the printing, production, and mailing of postcards of this nature reasonably exceeds the itemization threshold and should have been reported as an in-kind contribution by the Savage campaign within the appropriate reporting period.
 6. Failure to report this expenditure results in undisclosed campaign support and deprives voters of accurate and transparent campaign finance information, which is required by Montana law.
-

Allegation

Jennifer Savage's campaign violated Montana campaign finance law by failing to report an in-kind contribution from the Mayor Andrea Davis campaign committee, which financed a postcard mailing expressly advocating for her election.

If Re-Elected, We Will Continue Our Work For Missoula

(NOTE: General Election ballots arrive by mail
October 16th, please vote and mail-back early!)



“Missoula thrives when we lead with vision,
act with purpose, and center our shared
values. Together, we can build a community
where everyone feels connected and has the
opportunity to prosper.”

- Mayor Andrea Davis

AndreaForMissoula.com

Paid for by Citizens to Re-Elect Mayor Andrea Davis • P.O. Box 1386, Missoula, MT 59806 • Barbara Jensen, Treasurer

Re-Elect Mayor Andrea Davis • P.O. Box 1386, Missoula, MT 59806

624 *****AUTO**SCH 5-DIGIT 59801
Daniel Carlino
Or Current Resident
729 S 2nd St W
Missoula MT 59801-1826

POSTAGE
PAID
MISSOULA, MT
Permit
No. 336

With Your Vote and Council Support, We Will Meet Our Challenges Ahead!



Priorities Now, and Leading Forward ★ Building A Better Missoula
Delivering a City that is thriving, accessible, and inclusive for all.

Housing and Infrastructure

Missoula's future depends on thoughtful growth that makes housing attainable and daily life better for all. We're investing in safer streets, connected trails, modernized utilities, and sustainable facilities for a healthier, more affordable, and vibrant Missoula for today and generations to come.

Good Governance for Today and the Future

We are prioritizing affordability, impact, and community needs. You have my commitment to intentional, efficient spending that protects essential services while driving innovation to deliver high-quality services Missoulians deserve.

Prioritizing Community Wellness



We will honor the needs of all Missoulians. I am committed to supporting arts, culture, and the health of both our people and the planet. We will press forward to reduce reliance on fossil fuels, cut landfill waste, protect our air, water, and quality of life—that's our future.

I endorse these City Council candidates, believing they will best serve all Missoulians:

Ward 1, Betsy Craske; Ward 2, Justin Ponton;
Ward 3, Jennifer Savage; Ward 4, Mike Nugent;
Ward 5, Stacey Anderson; Ward 6, Chris Foster



**RE-ELECT
★ Mayor ★**

**ANDREA
DAVIS**

Leading Missoula Forward!

**Thank YOU for
voting—it is a
privilege to serve you!**

Please scan
to make a
donation



AndreaDavisMissoula.com ★ AndreaDavisMayor@gmail.com ★ (406) 238-5654
Facebook: @AndreaDavisMissoula Instagram: @andreadavismayor Twitter: @AndreaDavis

Complaint #2

Introduction

Pursuant to Title 13 of the Montana Code Annotated (MCA), I hereby submit this formal complaint to the Montana Commissioner of Political Practices alleging that the campaign of Jennifer Savage, candidate for Missoula City Council, violated Montana campaign finance laws by failing to report an in-kind campaign contribution made on its behalf by Mayor Andrea Davis' campaign committee in the form of text messages.

Statement of Facts

1. During the current election cycle, a political text message was sent to an unknown number of Missoula voters advocating for the election of City Council candidate Jennifer Savage.
 2. These texts explicitly stated that it was paid for by "Citizens to Re-Elect Mayor Andrea Davis", the campaign committee of Andrea Davis.
 3. The content of the texts urged voters to support Jennifer Savage's candidacy, and therefore constitutes an election communication and an in-kind contribution to the Jennifer Savage campaign under Montana law, and must adhere to the in-kind contribution limits. (text attached below)
 4. According to Savage's most recent Campaign Finance Report filed with the Commissioner of Political Practices, no in-kind contribution or expenditure was reported.
 5. The value of sending these texts along with the post cards reasonably exceeds the itemization threshold and should have been reported as an in-kind contribution by the Savage campaign within the appropriate reporting period.
 6. Failure to report this expenditure results in undisclosed campaign support and deprives voters of accurate and transparent campaign finance information, which is required by Montana law.
-

Allegation

Jennifer Savage's campaign violated Montana campaign finance law by failing to report an in-kind contribution from the Mayor Andrea Davis campaign committee, which financed a text messages expressly advocating for her election.

8:25



+1 (406) 802-3127

Text Message • SMS
Today 8:14 PM



Hi! This is Mayor Andrea Davis.
You should have received your
ballot last week! I'm asking for
your vote for my re-election and
Jennifer Savage for Ward 3.

Jennifer has been a trusted and
hardworking councilwomen over
the past 4 years helping move



Text Message • SMS

8:26

5G



Maybe: Mayor Andrea Davis

Missoula forward in so many important ways. I encourage you to read Jennifer Savage's opinion editorial published in the Missoula Current today: <https://missoulacurrent.com/viewpoint/>

Savage is also the only candidate endorsed by Montana Conservation Voters in Ward 3.

For more information on Jennifer Savage visit www.SavageForCouncil.com and for my race for Mayor of Missoula visit www.AndreaForMissoula.com

Paid for by Citizens to Re-Elect Mayor Andrea Davis | P.O. Box 1386, Missoula, MT 59806 | Barbara Berens, Treasurer
Text STOP to opt out

The sender is not in your contact list.



Text Message • SMS