

THE STATE OF MONTANA

Commissioner of Political Practices 1209 Eighth Avenue Post Office Box 202401 Helena, MT 59620-2401 Phone: 406-444-2942 Fax : 406-444-1643 www.politicalpractices.mt.gov

FOR OFFICE USE ONLY

Commissioner of Political Practices

2026 JUN 15

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HAND DELIVERED

SIGNED/NOTARIZED

Campaign Finance and Practices

Complaint Form (08/17)

Type or print in ink all information on this form except for verification signature

Person bringing complaint (Complainant):

Complete Name

Alexander Joseph (Joe) Dooling

Complete Mailing Address

3855 Cedar Valley RD
Helena, MT 59602

Phone Numbers:

Work

406 (431) - 3510

Home

Person or organization against whom complaint is brought (Respondent):

Complete Name

Annie Bukacik

Complete Mailing Address

Phone Numbers:

Work

Home

Please complete the second page of this form and describe in detail the facts of the alleged violation.

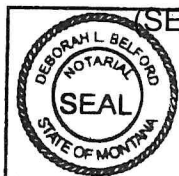
Verification by oath or affirmation

State of Montana, County of

Lewis Clark

I, Alexander S. Dooling, being duly sworn, state that the information in this Complaint is complete, true, and correct, to the best of my knowledge and belief.

[Signature of Alexander S. Dooling]
Signature of Complainant



DEBORAH L. BELFORD
NOTARY PUBLIC for the
State of Montana
Residing at Helena, Montana
My Commission Expires
July 18, 2027

Subscribed and sworn to before me this 15 day of June, 2026.

[Signature of Deborah L. Belford]
Notary Public
Deborah L. Belford

My Commission Expires:

07-18-2027

Statement of facts:

Describe in detail the alleged violation(s) and cite the statute or statutes you believe have been violated. Please attach copies of documentary evidence to support the facts alleged in your statement.

If the space provided below is insufficient, you may attach additional pages as necessary.

Complaints must be:

- signed
- notarized
- delivered in person or by mail.

May 18, 2026

Hon. Kevin Downs,
Lewis and Clark County Attorney
228 Broadway Helena, Montana 59601



Re: Request to Open Criminal Investigation — Commissioner Annie Bukacek — False Declaration of Candidacy and Related Offenses

Dear County Attorney Downs:

I write to formally request that your office open a criminal investigation into Montana Public Service Commission (PSC) Commissioner Annie Bukacek arising from her filing of a Declaration of Candidacy for re-election to PSC District 5 that contains materially false statements of fact regarding her place of residence.

The evidence, as detailed below, supports probable cause to believe that Commissioner Bukacek has committed multiple criminal offenses under Montana law, including deceptive election practices and perjury or false swearing.

I. STATUTORY AND CONSTITUTIONAL BACKGROUND

Montana law requires that a PSC commissioner be a qualified elector of the district from which she seeks election. Mont. Code Ann. § 69-1-103. The fifth PSC district is defined by reference to specific Montana House districts under Mont. Code Ann. § 69-1-104(e) (fifth district: House Districts 3, 4, 5, 7, 11, 15, 16, 17, 18, 24, 25, 76, 80, 81, 82, 83, 84, 91, 92, and 99). District 5 encompasses portions of Flathead, Lake, Lewis & Clark, Missoula, Cascade, Granite, Powell, Pondera, Toole and Teton Counties.

A candidate's Declaration for Nomination must include an oath affirming that she possesses the qualifications prescribed by the Montana Constitution and Montana law. Mont. Code Ann. § 13-10-201(4). The candidate must also provide her address of residence. Critically, residence for electoral purposes is strictly defined: it is the place where a person has a true, fixed, and permanent home and principal establishment to which, whenever absent, the person has the intention of returning. Mont. Code Ann. § 13-1-112. Under Montana law, "[a] change of residence may be made only by the act of removal joined with intent to remain in another place." *Id.* The place where a person's family resides is presumed to be that person's place of residence. *Id.*

II. THE FALSE DECLARATION OF CANDIDACY

Commissioner Bukacek filed a Declaration of Candidacy for the 2026 PSC District 5 election listing the following as her residential address: **1701 Prospect Avenue, Helena, MT 59601**. This is the business address of the Montana Public Service Commission offices. It is where

Commissioner Bukacek reports to work as a state official. While this location includes some private apartments, in which she has publicly claimed to reside, this is not where she actually resides according to other public records. The submission of this address as her residence in a sworn or affirmed declaration of candidacy is, on its face, false.

III. EVIDENCE OF COMMISSIONER BUKACEK'S ACTUAL RESIDENCE

The available evidence establishes that Commissioner Bukacek's actual place of residence is in Marion, Montana — a community that falls within PSC District 4, represented by Commissioner Jennifer Fielder — not District 5. Specifically:

1. Commissioner Bukacek resides at a property in Marion, Montana, which is more than twenty miles outside the boundaries of PSC District 5.
2. Commissioner Bukacek has declared her Marion, Montana property as her homestead. Under Montana law, a homestead declaration must identify the property as the declarant's primary residence — defined as "a single-family dwelling owned and occupied" as the person's "true, fixed, and permanent home." Mont. Code Ann. § 15-7-102(9)(a); see also Mont. Code Ann. §§ 70-32- 101 et seq. (homestead exemption statutes require the property to be the declarant's bona fide primary residence). The filing of a homestead declaration on the Marion property is a sworn, public-record admission by Commissioner Bukacek that Marion is her home.
3. Commissioner Bukacek previously registered to vote using the address of the medical office in Kalispell where she practices as a physician. Part of Kalispell is located within PSC District 5, but her office address does not fall within PSC District 5 and is actually in PSC District 4. This prior registration, at a professional business address rather than a residential address, reflects a pattern of using non-residential addresses in public filings in order to maintain the appearance of District 5 eligibility — while her true, fixed, and permanent residence remains in Marion, Montana, within District 4.

IV. CRIMINAL STATUTES IMPLICATED

The foregoing facts support probable cause to believe that Commissioner Bukacek has committed the following criminal offenses:

A. Deceptive Election Practices — Mont. Code Ann. § 13-35-207

Montana Code Annotated § 13-35-207 makes it a criminal offense for a person to "falsely make[] a declaration or certificate of nomination" or to "file[] or receive[] for filing a declaration or certificate of nomination knowing that all or part of the declaration or certificate is false." Commissioner Bukacek's listing of the PSC government offices as her place of residence — while she actually resides in Marion, Montana, outside District 5 — constitutes the false making of a declaration of candidacy. This offense carries criminal penalties and, upon conviction,

renders the offender ineligible to be a candidate for any public office in Montana until final discharge from state supervision. Mont. Code Ann. § 13-35-106(1). Moreover, if adjudicated to have violated this provision, she must be removed from nomination or office. § 13-35-106(3). It bears emphasis that § 13-35-101 provides that the election code's penalty provisions are "intended to supplement and not to supersede the provisions of the Montana Criminal Code," meaning prosecution under the criminal code may proceed concurrently.

B. Perjury — Mont. Code Ann. § 45-7-201

A candidate's Declaration for Nomination constitutes an official proceeding for purposes of the perjury statute and/or is a statement required by law to be affirmed. See Mont. Code Ann. §§ 13-10-201(4), 1-6-105. Under § 45-7-201, a person commits perjury when, in an official proceeding, she knowingly makes a false statement under oath or equivalent affirmation where the statement is material. Commissioner Bukacek's false residential address is plainly material — it goes to the threshold question of whether she is qualified to run for District 5 at all. Perjury is punishable by imprisonment in the state prison for up to ten years and/or a fine of up to \$50,000. § 45-7-201(2).

C. False Swearing — Mont. Code Ann. § 45-7-202

If the declaration does not technically qualify as an "official proceeding," Commissioner Bukacek's conduct alternatively constitutes false swearing under § 45-7-202, which prohibits knowingly making a false statement under oath or equivalent affirmation when the statement is required by law to be sworn or affirmed before a notary or other authorized officer, or where the falsification is purposely made to mislead a public servant in performing official functions. The declaration of candidacy is a statement required by law (§ 13-10-201), and a false residence listing made to qualify for a district in which the candidate does not reside is precisely the type of purposeful misrepresentation to public servants — the Secretary of State and county election administrators — that this statute addresses. Moreover, § 1-6-105(2) expressly provides that "[a] deliberate falsification in any declaration [under penalty of perjury] constitutes the offense of perjury as provided in 45-7-201 and is punishable as the offense of false swearing as provided in 45-7-202."

D. False Attestation / Unsworn Falsification — Mont. Code Ann. § 45-7-203

Should the declaration be treated as an unsworn attestation, Mont. Code Ann. § 45-7-203 makes it a criminal offense to make a written false statement that the declarant does not believe to be true in a document submitted to a public servant. The homestead declaration filed on Commissioner Bukacek's Marion residence — a sworn statement that Marion is her primary residence — directly contradicts the residence she listed on her declaration of candidacy, further supporting that she does not believe the PSC office address to be her true residence.

V. THE PATTERN OF CONDUCT REFLECTS DELIBERATE DECEPTION

This is not an isolated error. The pattern of conduct reveals deliberate, multi-year efforts by Commissioner Bukacek to deceive state officials and District 5 voters regarding her residence:

First, she registered to vote using her Kalispell medical office — a non-residential business address — rather than her actual home in Marion, Montana.

Second, she simultaneously claimed a homestead exemption on her Marion, Montana property, publicly affirming under penalty of law that Marion is her primary, permanent residence.

Third, she now lists the PSC government office in Helena — which is not in District 5 and is manifestly not a residential address and/or the apartments attached thereto — as her place of residence on her declaration of candidacy.

Taken together, this course of conduct demonstrates that Commissioner Bukacek has never genuinely resided in PSC District 5, has known this throughout her tenure, and has employed a succession of false address representations to evade the residency requirement mandated by law.

VI. REQUEST FOR INVESTIGATION AND PROSECUTION

In light of the foregoing, I respectfully request that the Lewis and Clark County Attorney's Office:

1. Open a formal criminal investigation into Commissioner Bukacek's filing of a false Declaration of Candidacy for PSC District 5 and related offenses;
2. Subpoena or otherwise obtain Commissioner Bukacek's voter registration records, homestead declaration(s), property tax records for the Marion property, and all declarations of candidacy she has previously filed;
3. Interview witnesses with knowledge of Commissioner Bukacek's actual place of residence, including her medical staff in Kalispell and any neighbors in Marion, Montana;
4. Coordinate, as appropriate, with the Montana Secretary of State, the Montana Commissioner of Political Practices, and/or the Montana Department of Justice; and
5. Present the evidence to a grand jury or proceed by information under Mont. Code Ann. § 46-11-101 et seq., as the evidence warrants.

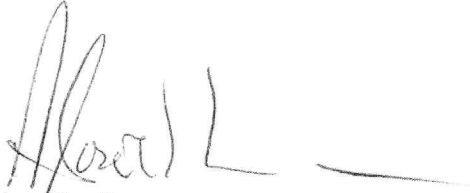
The integrity of Montana's electoral process depends upon candidates truthfully representing where they live. A sitting state commissioner who lists a government office as her residence in order to qualify for a district in which she does not reside strikes at the very foundation of democratic accountability. The voters of PSC District 5 have a right to be represented by a commissioner who actually lives among them — not one who claims residency through a series

of false and misleading address representations. I am prepared to meet at your convenience to provide any additional information or documentation your office may require. Thank you for your attention to this urgent matter.

Sincerely,

A handwritten signature in cursive script, appearing to read "David G. Sanders".

David G. Sanders
4286 Fox Ridge Dr.
Helena, Montana 59602
406-475-5101 (mobile)

A handwritten signature in cursive script, appearing to read "Joe Dooling".

Joe Dooling
3855 Cedar Valley Rd.
Helena, Montana 59602
406-431-3510 (mobile)



Montana Voter Registration Application

Please type or print clearly using black or blue ink. Fields marked with an asterisk (*) are required. If you do not provide all the required information, your application to register to vote will not be complete.

MAIL
JAN 17 2026

Check all that apply: New Registration Name Change Address Change Signature Update Other

SECTION 1: ELIGIBILITY REQUIREMENTS

Are you a citizen of the United States? (Citizenship may be verified) * Yes No
Will you be at least 18 years of age on or before the next election? * Yes No
Will you be a Montana resident for at least 30 days before the next election? * Yes No

If you checked "No" in response to any of these questions, you do not meet the eligibility requirements to vote.

SECTION 2: APPLICANT AND IDENTIFICATION INFORMATION

Name*: Bukacek Ann M
Last Name First Name Middle Name/Initial Suffix
Date of Birth*: 03 / 01 / 1958 Phone (Recommended): 4062706320 Email (Recommended): office@hhckalispell.com
Month Day Year

Select one of the following identification (ID) options and provide the required information*:

- I have a Montana driver's license # and it is [REDACTED]
- I do not have a Montana driver's license. The last 4 digits of my Social Security Number (SSN) are _____
- I do not have a Montana driver's license or a Social Security Number. I have presented an original or enclosed a copy of a current and valid photo ID (including but not limited to, Tribal ID, Military ID, or school district or post secondary education photo ID) that shows my name OR an alternative form of identification that shows my name and current address (e.g. paycheck stub; utility bill; bank statement; or government document).

1701 Prospect Ave K Helena Lewis & Clark 59601
Montana Residential Address* City County Zip Code
Mailing Address (if different than residential) City State Zip Code

- If Applicable:
- Military Domestic (or military spouse or dependent) only if on active duty and will be absent from place of registration
 - Military Overseas (or overseas military spouse or dependent)
 - U.S. Citizen Overseas

SECTION 3: PREVIOUS REGISTRATION INFORMATION (Will be used to provide cancellation information to former jurisdiction) REQUIRED IF NAME CHANGED OR IF PREVIOUSLY REGISTERED TO VOTE IN ANOTHER MONTANA COUNTY OR IN ANOTHER STATE

Previous Registration Name: Ann M Bukacek
1 Sunset Plaza Kalispell MT 59901
Address of previous registration City State Zip Code

SECTION 4: ABSENTEE BALLOT INFORMATION

I request an absentee ballot to be mailed to me for ALL elections in which I am eligible to vote as long as I reside at the address listed on this application. If your mailing address changes during certain times of the year, please update the seasonal mailing address information or contact your county election office. Seasonal mailing address for the period of: _____ through _____
Month Day Year Month Day Year

Seasonal Mailing Address (if applicable) City State Zip Code

Does your seasonal mailing address occur annually? Y N

SECTION 5: AFFIRMATION

I affirm under penalty of perjury that the information on this application is true and correct, and that I am not serving a felony conviction in a penal institution nor have been found to be of unsound mind by a court. I understand that if I have provided false information on this application, I may be subject to a fine, imprisonment, or both, under federal and/or state law.

Signature*: [Signature] Date*: 01-05-26
THE AFFIRMATION ON THIS APPLICATION FOR VOTE REGISTRATION MUST BE SIGNED BY THE APPLICANT - FAILURE TO DO SO WILL PREVENT APPLICATION FROM BEING PROCESSED

Declaration for Nomination
and Oath of Candidacy

For Office Use Only
 Date Rec'd: 2/17/26
 2026
 Filing Fee: Cash Check
 Amount: 20850
 Received By: [Signature]

CANDIDATE INFORMATION

Candidate First Name: Ann Candidate Last Name: Bukacek
 Office: Public Safety Commission District 5
 (All name of office including state and/or department numbers, if applicable)
 Democratic Party Libertarian Party Republican Party Nonpartisan Independent
 Minor Party
 Name of Minor Party: _____

1701 Respect Ave Helena MT 59601
 Mailing Address City State Zip Code
 1701 Respect Ave Helena MT 59601
 Residential Address City State Zip Code
 County of Residence: Helena Phone: _____ Email: _____ Website: _____

BALLOT INFORMATION

Candidate Name printed exactly as it should appear on the ballot: Ann Bukacek
 Contact me above my name pronunciation if not checked, generic phonetic pronunciation will be used for accessible voting equipment

AFFIRMATIONS

- I affirm I am a registered voter in the State of Montana or will be by the candidate filing deadline. (Does not apply to Federal candidates or individuals under the age of 18 at the candidate filing deadline who will turn 18 by the election)
- I affirm I am either a resident of the county in which I am a candidate, if it contains one or more legislative districts, or of the legislative district if it contains all or parts of more than one county. OR
- I affirm I will meet the residency qualifications in 10(b) above for 6 months preceding the general election and will notify the office of the Secretary of State in writing when I qualify or if I do not qualify.
- I affirm I have included the applicable non-refundable fee with this form. OR
- I affirm I am unable to pay the filing fee set by law for the office for which I am filing, and request that my name be placed on the ballot through the Petition process without payment of the statutory fee.

OATH OF CANDIDACY

(Candidates must sign in the presence of a Notary Public or an Officer of the office where this form is filed)
 I hereby affirm I possess, or will possess within constitutional and statutory deadlines, the qualifications prescribed by the Constitution and laws of the United States and the State of Montana.

[Signature] _____
 Signature of Candidate Date: 2-17-26

Notary Public or Authorized Officer
 State of Montana
 County of Lewis & Clark
 Signed and sworn before me this 17th day of February, 2026
Ann Bukacek
 Printed Name of Candidate
[Signature]
 Signature of Notary or Public Officer

Submit the completed form and applicable fees for Federal, Statewide, State District, and Legislative Offices to:
 Montana Secretary of State, PO Box 20280, Helena, Montana 59620-2801 or
 Submit the completed form and applicable fees for County, City, and most Local District Offices to:
 Local County Election Office (list of Offices found at sos.mt.gov/elections/)

State of Montana
Business Standards Division
Professional and Occupational Licensing Bureau
Board of Medical Examiners

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License Information

Licensing Board/Program: Board of Medical Examiners
License Type: Physician License

License Number: MED-PHYS-LIC-6869

License Status: Active

License Expiration Date: 03/31/2027

License Issued Date: 08/09/1991

Registered with the Montana Prescription Drug Registry (MPDR)

License Holder

Business Name:

Name: Ann M Bukacek

City, State Zip: KALISPELL, MT 59901

Public Documents

Our records show no public documentation for this licensee.

Discipline

Our records show no adverse information concerning this licensee.